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# Essential coastal habitats for fish in the Baltic Sea



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### ABSTRACT

Many coastal and offshore fish species are highly dependent on specific habitat types for population maintenance. In the Baltic Sea, shallow productive habitats in the coastal zone such as wetlands, vegetated flads/lagoons and sheltered bays as well as more exposed rocky and sandy areas are utilized by fish across many life history stages including spawning, juvenile development, feeding and migration. Although there is general consensus about the critical importance of these essential fish habitats (EFH) for fish production along the coast, direct quantitative evidence for their specific roles in population growth and maintenance is still scarce. Nevertheless, for some coastal species, indirect evidence exists, and in many cases, sufficient data are also available to carry out further quantitative analyses. As coastal EFH in the Baltic Sea are often found in areas that are highly utilized and valued by humans, they are subjected to many different pressures. While cumulative pressures, such as eutrophication, coastal construction and development, climate change, invasive species and fisheries, impact fish in coastal areas, the conservation coverage for EFH in these areas remains poor. This is mainly due to the fact that historically, fisheries management and nature conservation are not integrated neither in research nor in management in Baltic Sea countries. Setting joint objectives for fisheries management and nature conservation would hence be pivotal for improved protection of EFH in the Baltic Sea. To properly inform management, improvements in the development of monitoring strategies and mapping methodology for EFH are also needed. Stronger international cooperation between Baltic Sea states will facilitate improved management outcomes across ecologically arbitrary boundaries. This is especially important for successful implementation of international agreements and legislative directives such as the Baltic Sea Action Plan, the Marine Strategy Framework Directive, the Habitats Directive, and the Maritime Spatial Planning Directive, but also for improving the communication of information related to coastal

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EFH among researchers, stakeholders, managers and decision makers. In this paper, efforts are made to characterize coastal EFH in the Baltic Sea, their importance and the threats/pressures they face, as well as their current conservation status, while highlighting knowledge gaps and outlining perspectives for future work in an ecosystem-based management framework.

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## 1. Introduction and background

Fish are central for the functioning of food webs and ecosystems in the Baltic Sea (Österblom et al., 2007; Östman et al., 2016), and are broadly used in environmental monitoring as indicators for ecosystem status and health (Bergström et al., 2016a,b). Fish are also important in socio-economic terms, such as for commercial and recreational fisheries (Holmlund and Hammer, 1999). The geographical distribution and occurrence of fish in the Baltic Sea, and thereby the species composition of fish communities, differ over both large and small scales. Fish distributions are largely driven by spatiotemporal differences in natural biotic and abiotic factors as well as by human pressures (Bergström et al., 2016a; Östman et al., 2017). The same habitat may have only one or several functions during different seasons with regard to e.g. spawning, feeding and overwintering for the same or different species (Aro, 1989; Vetemaa et al., 2006). Examples of common gradients and factors that are determining fish distribution are salinity, temperature, depth, pollution, eutrophication, predation, food availability, fishing pressure, and also the availability and conditions of coastal essential fish habitats (EFH) which is the focus of this review article (Leppäkoski and Bonsdorff, 1989; Sparholt, 1994; Bonsdorff and Pearson, 1999; MacKenzie et al., 2007; HELCOM, 2010; Olsson et al., 2012; Seitz et al., 2014). In the review, efforts are made to characterize coastal EFH in the Baltic Sea, their importance and the threats/pressures they face, as well as their current conservation status, while highlighting knowledge gaps and outlining perspectives for future work in an ecosystem-based management framework.

In a broad sense, an EFH is any environment that is needed for the maintenance of a fish population. More specifically, coastal EFH are defined as shallow and nearshore waters and substrates necessary to any life-stage of fish for spawning, breeding, feeding or growth to maturity (Benaka, 1999; Rosenberg et al., 2000). In this respect, the term *waters* include all aquatic coastal areas (down to a maximum depth of 10–20 m) and their physical, chemical, and biological properties, whereas *substrates* include surfaces and their

associated biological communities that make them suitable as fish habitats (Rosenberg et al., 2000). Coastal EFH are thus comprised of juvenile growth areas, foraging areas, reproduction areas and migratory routes. While the latter three are of direct importance for fisheries, by offering high catches or value per fishing effort (Airoldi and Beck, 2007; Seitz et al., 2014), the former one is a step required to produce recruits to replenish the fishery (Beck et al., 2001). Fishing may, however, be challenging for the sustainable management of some coastal EFH, not only as some fishing practices are detrimental to the habitats per se, but also because targeted extraction of species from the general marine ecosystem may indirectly influence the habitats by altering predator-prey interactions (Hopkins, 2003; Eriksson et al., 2011; Pikitch et al., 2014; Östman et al., 2016; Pommer et al., 2016; Eddy et al., 2017). Despite consensus among scientists on the critical importance of EFH, their role for sustaining fish stocks and communities has received relatively little attention (Beck et al., 2001; Gillanders et al., 2003; Armstrong and Falk-Petersen, 2008; Sheaves et al., 2015). The influence of the amount and quality of EFH on fish population dynamics has generally been poorly described in the scientific literature, and only rarely, has the information been incorporated into scientific advice for fisheries management (Mangel et al., 2006; Armstrong and Falk-Petersen, 2008; Thrush and Dayton, 2010; Kallasvuo et al., 2017). As coastal EFH are often found in areas that are highly valued and utilized by humans (de Groot et al., 2012; Šiaulys et al., 2012), numerous pressures/threats and management issues are implied (Korpinen et al., 2012) and thus the gaps in knowledge with regard to the importance of coastal EFH need to be addressed (Sundblad and Bergström, 2014).

Coastal EFH represent “home grounds” for coastal fish species throughout their lives and for other fish species during different life history stages when they are using the coastal zone. Major coastal EFH consist of: (1) coastal wetlands and shallow bays (including salt marshes, estuaries, river mouths, coastal lagoons and flats), (2) shallow vegetated areas (including seagrass meadows and macro-algal beds, but also freshwater plants in brackish water areas), (3) biogenic reefs and hard structures (including mussel beds, rocky

shores, mariculture installations and other artificial substrates) and (4) unvegetated soft and sandy areas and shallow open water (modified from Seitz et al., 2014). Thus, basically, most types of shallow benthic and pelagic areas can function as coastal EFH, at least for some species at some life stage. In temperate waters, shallow and wave-sheltered EFH are generally characterised by higher water temperatures, extensive macrophyte vegetation and a particularly high production of zooplankton and zoobenthic prey, thus providing excellent conditions for survival and growth of fish larvae and juveniles (Blaber and Blaber, 1980; Karås and Hudd, 1993; Gibson, 1994; Karås, 1996; Ljunggren, 2002; Stål et al., 2007; Härmä et al., 2008; Kallasvuo et al., 2009; Snickars et al., 2009, 2010; Ljunggren et al., 2010; Seitz et al., 2014). Many habitats, such as seagrass and macrophyte meadows, perennial macroalgal belts and mussel beds, also aid in maintaining fish populations by providing three-dimensional benthic structures serving as more or less permanent habitats, temporary nursery areas, rich feeding areas and refuges/shelter from predation (Rajasilta et al., 1989; Jackson et al., 2001a; Pihl and Wennhage, 2002; Lappalainen et al., 2004, 2005, 2008; Härmä et al., 2008; Díaz et al., 2015). Mariculture installations, artificial substrates and rocky bottoms, in turn, are important for providing surfaces for habitat-forming macroalgae and sessile animals, which serve as food and refuge from predation (Pihl and Wennhage, 2002; Seaman, 2007; Fabi et al., 2011; Kraufvelin and Díaz, 2015; Bergström et al., 2016c). Finally, seabeds without macroscopic vegetation as well as open shallow waters are often highly productive, both with regard to primary and secondary production (Gerbersdorf et al., 2005; Engelsen et al., 2008). As such they support a diverse range of fish by providing spawning, juvenile growth, feeding and resting grounds (McCormick et al., 1998; Wennhage and Pihl, 2002; Cattrijssen and Hampel, 2006; Florin et al., 2009; Seitz et al., 2014).

Despite the increased attention during recent years towards characterizing EFH in the Baltic Sea (HELCOM, 2012; Sundblad et al., 2014; Kallasvuo et al., 2017), sufficient information is lacking for many fish species to quantitatively assess the role of coastal habitats for fish population growth and production. In this review, the main focus is on the role of coastal essential habitats for commercial, threatened and ecologically important (from a conservation perspective) fish species. The species and groups that benefit from a decrease in the environmental status of the Baltic Sea, such as cyprinids (Bergström et al., 2016a,b) and three-spined stickleback (*Gasterosteus aculeatus*) (Bergström et al., 2015; Byström et al., 2015), are thus excluded. Within this process, the threats to and current conservation status of coastal EFH in the Baltic Sea are also thoroughly reviewed, while knowledge gaps are highlighted and perspectives for future work on this topic within an ecosystem-based management framework are outlined.

## 2. Occurrence and importance of coastal EFH in the Baltic Sea

### 2.1. Occurrence of coastal EFH in the Baltic Sea

The Baltic Sea is the world's largest semi-enclosed brackish water area, with a surface salinity gradient ranging from 2 in the northern and easternmost parts to 31 in Kattegat in the southwest. It is relatively shallow in relation to its size, with the coastal zone constituting a large and important part of the ecosystem. Fig. 1, from HELCOM (2010), illustrates the richness of habitat types (named ecosystem components) in different parts of the Baltic Sea. The categorization of the ecosystem components in this figure closely resembles the EFH categorization used in this review, apart from a few classes based on species data and deeper aphotic bottoms away from the coast, and can thus, in our opinion, be used as a

proxy for EFH in the Baltic Sea.

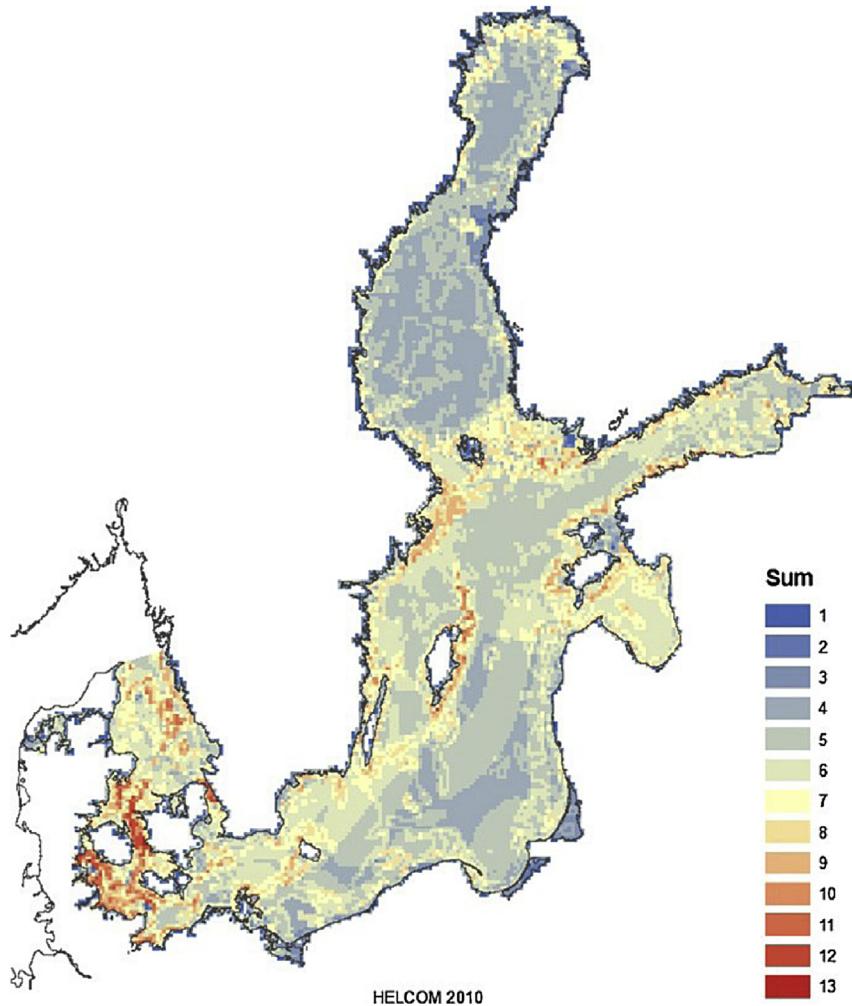
In the context of Fig. 1, an ecosystem component refers to biological parts of the ecosystem such as species, biotopes formed by habitat-forming species or abiotic biotopes with a clear linkage to certain species (Korpinen et al., 2012). The 14 named ecosystem components in Korpinen et al. (2012) are divided into benthic biotopes (two), benthic biotope complexes (six), water column (two) and species data (four). In the map, the habitats specifically constitute: 1) mussel beds and 2) eelgrass meadows (benthic biotopes); 3) photic sand, 4) non-photic sand, 5) photic mud and clay, 6) non-photic mud and clay, 7) photic hard bottom and 8) non-photic hard bottom (benthic biotope complexes); 9) photic water and 10) non-photic water (water column); as well as 11) harbour porpoise, 12) seals, 13) seabird wintering grounds and 14) spawning and nursery areas of cod (species data). Note, however, that for the purposes of this review, a number of ecosystem components from the list above are not fully synonymous to coastal EFH, as the term is interpreted and used in the present study. This clearly applies to the species data points 11–13 above, but also partly to non-photic bottoms (points 4, 6 and 8 above) and non-photic water column (point 10), i.e. for those parts that are occurring deeper down and farther away from the shoreline.

If the ecosystem components from Korpinen et al. (2012) and coastal EFH in the Baltic Sea are considered to be of the same kind, the richest diversity of components/EFH is found in squares in the southwestern Baltic Sea, for example in the Sound, in the Belts and in Kattegat. A reasonably high diversity of components/EFH are also found around the large islands and in the archipelagos of the central Baltic Proper. Lower diversities (fewer EFH) are found in the Bothnian Bay and in the eastern parts of the Baltic Sea (Fig. 1).

### 2.2. Importance of coastal EFH in the Baltic Sea

The importance of coastal EFH can in general be assessed as the effects of changes in their quantity or quality on metrics of viability and production of fish populations, stocks or communities in time or space (e.g. Levin and Stunz, 2005; Sundblad et al., 2014). A recent review by Seitz et al. (2014) shows that in the Northeast Atlantic, 44% of all "ICES species", i.e. species assessed and advised by the International Council for the Exploration of the Sea, utilizes coastal habitats as spawning, feeding, nursery or migration areas. These stocks contribute to 77% of the commercial landings of the "ICES species". It follows then, that a limited habitat supply, possibly acting independently at different life-history stages utilising different habitats, can impact the size and dynamics of fish populations, although the relationships are not easily quantified (Seitz et al., 2014; Vasconcelos et al., 2014; Kallasvuo et al., 2017).

The available quantitative evidence for the importance of coastal habitats for fish production and viability has been achieved through a number of different approaches. These approaches include e.g. model based ones (e.g. Minns et al., 1996; Halpern et al., 2005; Levin and Stunz, 2005; Fodrie et al., 2009), long-term field experiments (Schmitt and Holbrook, 2000), otolith chemistry (e.g. Fodrie and Levin, 2008), habitat specific biomass and size distributions (e.g. Mumby et al., 2004) and nursery habitat size (Rijnsdorp et al., 1992). Species distribution modelling has, in this respect, emerged as a promising tool to map specific habitat requirements for different life stages of species with ontogenetic habitat shifts (Bergström et al., 2013; Sundblad et al., 2014). By using modelling techniques, species occurrence or abundance can be related to map-based predictor variables and thereby, fine-scale mapping of the distribution of species and habitats across spatially heterogeneous ecosystems can be carried out (Elith and Leathwick, 2009; Pittman and Brown, 2011; Bučas et al., 2013; Kotta et al., 2016; Moore et al., 2016).



**Fig. 1.** Map showing the number of ecosystem components present (benthic and water column biotope complexes, benthic biotopes and species-related data layers) as a proxy for EFH in 5 km × 5 km squares in the Baltic Sea. Altogether 14 data layers were used when constructing the map, but no single square contained all ecosystem components. The map is taken from HELCOM (2010), with permission.

### 2.2.1. Direct and indirect evidence of the effects of coastal EFH on fish population size

From the Baltic Sea, some case studies give direct (quantitative) evidence on the role of coastal EFH for fish populations and fish production, although most of the evidence can be characterised as indirect (Table 1). Also, there do not seem to be any studies available from the Baltic Sea utilising habitat-specific demographic rates, although this has been a preferred method for demonstrating habitat dependence in many circumstances globally (Levin and Stunz, 2005; Vasconcelos et al., 2014). As may be noticed from the case studies below, the area of establishing direct links between habitats and fish populations is quite understudied in the Baltic Sea and most evidence seems to be available between habitats and larval fish, not directly for adult populations. Despite the fairly low number of studies showing direct links between fish stock sizes and availability of habitats, a reasonable amount of data on occurrence, or preferentially abundance, of various life stages of different fish species in specific habitats still indirectly indicate the importance of coastal EFH and help in their further identification and verification.

As direct evidence, Sundblad et al. (2014) used species distribution modelling on data from Sweden and Finland and related the distribution of nursery habitats for perch, *Perca fluviatilis*, and pikeperch, *Sander lucioperca*, to the size of the adult populations of these species in twelve archipelago areas in the northern Baltic

Proper. By doing this, the authors reveal that availability of coastal EFH explains almost half of the variation in population size, indicating a crucial role in limiting adult stock sizes. The relationships are, however, non-linear, suggesting that the negative effects of e.g. habitat loss or positive effects of e.g. restoration measures will be most significant in areas with the most limited habitat availability.

For whitefish, *Coregonus lavaretus*, Vanhatalo et al. (2012) utilized data from both the Swedish and Finnish coasts of the Gulf of Bothnia to establish direct relationships between environmental variables characterizing coastal EFH and larval production. Vanhatalo and colleagues used Gaussian processes for species distribution modelling and show that the most important variables describing potential larval areas over large scales, are bottom type, prolonged ice period in spring, ecological status of coastal areas, distance to large shallow sand areas and water depth. Thus, the most important variables are descriptors of coastal EFH for whitefish larvae and a metric of the current level of human impact on these areas.

In a recent Finnish case study, as a final example of direct connections between coastal EFH and coastal fish populations in the Baltic Sea, Kallasvuo et al. (2017) assessed the most important reproduction habitats for fish by using larval survey data and Bayesian species distribution models. By utilising data for four commercially and ecologically important fish species along the

**Table 1**

Direct and indirect evidence from the Baltic Sea with regard to the effects of EFH on fish population size.

Fish species	Area	Studied topic(s)	Central findings	Reference(s)
<b>Direct evidence</b>				
Perch ( <i>Perca fluviatilis</i> ) and pikeperch ( <i>Sander lucioperca</i> )	Sweden and Finland	Species distribution modelling was used on coastal data from twelve archipelago areas where the distribution of nursery habitats for perch and pikeperch was related to the size of adult populations.	Habitat availability explains almost half of the variation in population size and indicates a crucial role in limiting adult stock sizes.	Sundblad et al., 2014
Whitefish ( <i>Coregonus lavaretus</i> )	Gulf of Bothnia, Sweden and Finland	Species distribution modelling was used on coastal data on whitefish to evaluate relationships between variables describing EFH and larval production.	Metrics describing EFH and their current level of human impact are the most important ones for the abundance of whitefish larvae.	Vanhatalo et al., 2012
Perch, pikeperch, Baltic herring ( <i>Clupea harengus membras</i> ) and sprat ( <i>Osmerus eperlanus</i> )	Finnish coast	Species distribution modelling was used on larval survey data of a number of fish species to assess the most important reproduction habitats.	Identification of highly effective spawning areas, i.e. that production of fish stocks can be concentrated to very limited areas compared to the total suitable production areas that are available.	Kallasvuo et al., 2017
Cod ( <i>Gadus morhua</i> ) <sup>a</sup>	Baltic Proper	Various statistical models were used for the determination of relationships between the volume of EFH (coastal and non-coastal) available for Baltic cod and processes affecting adult stock size.	Positive relationships exist between the volume of EFH and cod reproduction (and thus the adult stock size) as well as between habitat availability for juvenile cod (nursery areas) and density-dependent growth.	MacKenzie et al., 2000, Cardinale and Arrhenius 2000, Hinrichsen et al., 2017
Flounder ( <i>Platichthys flesus</i> ) <sup>a</sup>	Baltic Proper	Spawning area availability of pelagic spawning flounder through time was quantified by species distribution modelling, and related to larval production and adult stock sizes.	Decreases in spawning habitat availability have been accompanied by a decrease in larval production as well as a decrease in adult stock sizes.	Ustups et al., 2013, Orio et al., 2017
<b>Indirect evidence</b>				
Perch	Sweden and Finland	Investigation of how coastal spawning habitats for perch are dependent on the type of substrate.	Vegetated substrates providing rigidity and structural complexity are preferred by the perch. Also, shallow depths and sheltered areas are preferred characteristics.	Snickars et al., 2010
Juvenile fish	Sweden and Finland	Relationships between fish reproduction data and the quality (species composition) of macrophyte communities on shallow soft bottoms were investigated	Investigated bays that are dominated by stress sensitive macrophyte species are important nursery areas for fish.	Hansen and Snickars 2014
Pike ( <i>Esox lucius</i> )	Southern Finland	Habitat choice and survival of pike in filamentous algae and in bladder-wrack were tested experimentally.	In the presence of predators, pike larvae prefer and also survive better in filamentous algae than in bladderwrack.	Engström-Öst et al., 2007
Pike	Southern Finland	The performance of larval pike under the influence of turbidity induced by phytoplankton was investigated experimentally.	Larval weight of pike is lower in turbid water, despite that pike larvae here spend less time in vegetation and attack more prey.	Engström-Öst and Mattila 2008
Commercial fish species	Entire Finnish coastline	Relationships between many environmental variables (N, P, chlorophyll a, duration of ice coverage in winter, shore density in the area and salinity) and the CPUE (of reported commercial catches) were investigated.	Shore density, corresponding closely to the availability of EFH, is an important factor for all species, although the strongest effects occur for pike.	Uusitalo et al., 2012
Flounder	Southern Finland	Fishery-independent data on adult flounder as well as historical and present-state data on juveniles in shallow coastal areas were utilized to study relationships between EFH and the production of flounder.	Increased coverage of filamentous algae correlates with a pronounced decrease in the abundance of juvenile flounder. A simultaneous decrease in the abundance of adult flounders indicates that the declined EFH availability for juveniles acts as a bottleneck for the population.	Jokinen et al., 2015, 2016
Pikeperch	Germany	Investigation of pikeperch spawning in inner coastal waters of salinities around 5–6.	Coastal EFH of lower salinities are the base for nearly 40% of the total annual catch of pikeperch in waters with higher salinities (around 10).	Winkler 1996, Winkler et al. unpubl.
Pike	Southeastern Sweden	The recruitment of pike was studied in coastal wetlands restored in different ways.	In restored wetlands with temporally flooded terrestrial vegetation, juvenile pike migration increase from a few thousand individuals in previous years to >100,000 individuals afterwards.	Nilsson et al., 2014
Pike	Swedish east coast	The relative importance of fresh and brackish water recruitment areas (spawning habitat preferences) for pike was examined through the use of otolith Sr:Ca profiles.	For pike, 20% hatchets in brackish water in the Forsmark area at the 60° N latitude and 80% hatchets in brackish water in the Kalmar Sound at the 56° N latitude.	Engstedt et al., 2010
Pike, whitefish, burbot ( <i>Lota lota</i> ) and ide ( <i>Leuciscus idus</i> )	Estonia	The relative importance of fresh and brackish water recruitment areas (spawning habitat preferences) was examined for brackish water fish populations through the use of otolith Sr:Ca profiles.	The relative importance of coastal wetlands and river-mouths as spawning grounds compared to brackish water areas is demonstrated. There are indications that brackish water spawning is becoming rarer.	Rohtla et al., 2012, 2014, 2015, 2017, Rohtla 2015

<sup>a</sup> Note that the results for cod and flounder in the Baltic Proper are not strictly coastal (see text for more details).

Finnish coast, Baltic herring (*Clupea harengus membras*), perch, pikeperch and smelt (*Osmerus eperlanus*), Kallasvuo and colleagues demonstrate that the production of fish stocks can be concentrated to very limited areas compared to the total suitable production area that is available. Thus, spawning areas that are highly effective relative to the general pool of spawning areas can be identified. The applied methodology enables linking of the total production potential across the whole distribution area to fisheries stock assessment and management, especially for more strictly coastal species such as perch and pikeperch.

Concerning cod, *Gadus morhua*, there are a few studies available from the Baltic Sea that show the direct relationship between the volume of EFH for reproduction and the adult stock. MacKenzie et al. (2000) estimated reproduction volumes in time and space and demonstrate that the volume of EFH for egg survival determines the interannual stability in hatching success of cod eggs, while Cardinale and Arrhenius (2000) by the use of generalized additive models show that the volume of EFH for reproduction also affects cod recruitment. These results for cod are, however, not primarily focusing on coastal EFH. Still, with regard to coastal EFH, a recent study by Hinrichsen et al. (2017) demonstrates the importance of habitat availability for juvenile cod (nursery) and its effect on density-dependent growth, as a process relevant for recruitment success. Thus, across multiple life history stages, EFH availability influences stock size.

The remaining case studies presented in this chapter and in Table 1 are more indirect with regard to the connections between coastal EFH and fish populations, although there are no sharp distinctions between the direct studies mentioned above and the indirect ones mentioned below.

Hansen and Snickars (2014) utilized data from Sweden and Finland and report that the quality (species composition) of the macrophyte community on shallow soft bottoms in relation to anthropogenic stressors shows good compliance with fish reproduction data. Bays that are dominated by stress sensitive macrophyte species also prove to be important nursery areas for fish. In another case study from Sweden and Finland, Snickars et al. (2010) report that distribution of spawning habitat for perch depends strongly on the type of substrate. The substrates generally consist of different types of vegetation, where the ones providing rigidity and structural complexity are preferred by the perch. Also, water depth, wave exposure and temperature matter to a relatively high extent with shallow depths and sheltered areas being preferred habitat characteristics. No direct links to the size of perch stocks have, however, been established.

In another case study from southern Finland, Engström-Öst et al. (2007) compared habitat choice and survival of pike larvae (*Esox lucius*) experimentally and conclude that pike larvae prefer and also survive better in filamentous algae (*Cladophora glomerata*) than in bladderwrack (*Fucus vesiculosus*) in the presence of predators. This is probably because the bladderwrack habitat is too "open" for the newly hatched pikes. In a related experimental study, Engström-Öst and Mattila (2008) compared the performance of larval pike under the influence of turbidity induced by phytoplankton. In this study, they report that the larval weight of pike is lower in turbid water, despite that pike larvae spend less time in vegetation and attack more prey. Thus, both direct (i.e. feeding and habitat choice) and indirect qualities (i.e. weight) of pike larvae are affected by the habitat quality (macroalgal structure, turbidity) and therefore probably also larval survival and recruitment to the adult population (Engström-Öst et al., 2007; Engström-Öst and Mattila, 2008).

In a case study comprising the entire Finnish coastline, Uusitalo et al. (2012) used a Bayesian network model (expert driven model structure, data-learned parameters) to study the effects of many different factors (N, P, chlorophyll *a*, duration of ice coverage in

winter, shore density in the area and salinity) on the CPUE (of reported commercial catches). Shore density was defined as the length of the shoreline within a rectangle, measured from the basic water level line from a 1:20,000 map and divided by the area of water surface in the rectangle (in ha), and it reflected the availability of coastal areas in the rectangle. The tested fish species were among others: pikeperch, pike, perch, flounder (*Platichthys flesus*), Baltic herring, burbot (*Lota lota*) and smelt. In their study, Uusitalo et al. (2012) report that shore density is the most influential factor. The strongest effects occur for pike, although it is concluded that shore density, corresponding closely to the availability of coastal EFH, is an important factor for all species, despite the fact that many of them are essentially freshwater ones, whose distribution also can be limited by salinity.

With regard to the importance of coastal EFH for production and viability of flounder, there are a number of case studies available from the Baltic Sea. In a study from Latvia, Ustups et al. (2013) utilized data spanning over 30 years to demonstrate that the spawning habitat (available water volume suitable for reproduction with regard to oxygen conditions) positively affects the survival and abundance of flounder larvae. Still, recruitment does not correlate with the supply of larvae, suggesting the presence of a bottleneck in the availability of juvenile growth habitat, which in itself, is also coastal. Case studies from southern Finland used fishery-independent data on adult flounder as well as historical and present-state data on juveniles in shallow coastal areas. These studies show that a pronounced decrease in abundance of juveniles correlates with an increased bottom coverage of filamentous algae. A simultaneous decrease in the abundance of the adult stock indicates that a decline in the availability of EFH for juveniles acts as a bottleneck for the flounder population (Jokinen et al., 2015, 2016), supporting the conclusions of Ustups et al. (2013). Similar results have also previously been demonstrated by Pihl et al. (1994) and Carl et al. (2008) in the Kattegat and by Florin et al. (2009) for the Baltic Sea, but in the latter study more clearly for turbot (*Scophthalmus maximus*) than for flounder. The results for flounder above are further supported by Orio et al. (2017) who modelled spawning areas of flounder at a Baltic-wide scale and recognise a positive correlation between flounder spawning areas and adult stocks. The findings by Ustups et al. (2013) and Orio et al. (2017) are included as direct evidence in Table 1, although like the case with cod above, these results are not fully "coastal".

For pikeperch in the German area of the Baltic Sea, the population size is strongly connected with the occurrence of suitable spawning sites in the inner coastal waters with lower salinities around 5–6 (Winkler, 1996). These EFH are the base for nearly 40% of the total annual catch of pikeperch in German coastal waters with higher salinities (around 10) and corresponding numbers, or 44%, can be shown for roach (Winkler et al. unpubl.).

For pike, Nilsson et al. (2014) show an increased recruitment of juveniles in three coastal wetlands of SE Sweden which have been restored in different ways. In areas with temporally flooded terrestrial vegetation, the migration of pike juveniles is shown to increase from a few thousand individuals in previous years to >100,000 individuals after the measures have been taken. To what extent these restored wetlands affect adult fish stocks in coastal areas remains to be clarified, although there are indications of positive effects (Fredriksson et al., 2013).

Finally, some species utilize both coastal habitats, coastal wetlands and rivers for spawning and may display sympatric, genetically isolated populations. While their juvenile and adult stages may occur in the same habitats, spawning takes place in either fresh or brackish waters (Westin and Limburg, 2002; Wastie, 2014). The relative proportions of these sympatric populations may differ between areas and through time. In case studies from Estonia and

Sweden, the relative importance of fresh or brackish water recruitment areas (spawning habitat preferences) for brackish water fish populations was examined through the use of otolith Sr:Ca profiles. These studies demonstrate the importance of coastal wetlands and rivers as spawning habitats for (semi-)anadromous fish as pike (Engstedt et al., 2010; Rohtla et al., 2012), burbot and ide (*Leuciscus idus*) (Rohtla et al., 2014, 2015). In the Väinameri Sea area in Estonia, 90% of adult pike hatches in fresh water and only 10% in brackish water (Rohtla et al., 2012; Rohtla, 2015). In Sweden, 20% of pike hatches in brackish water in the Forsmark area at the 60° N latitude and 80% hatches in brackish water in the Kalmar Sound at the 56° N latitude (Engstedt et al., 2010). When compared with older (observational or anecdotal) data, the Estonian results suggest that brackish-water spawning pike is becoming rarer, which may be a result of deteriorated brackish water spawning grounds (Rohtla, 2015). Along the Estonian coastal area, Rohtla et al. (2017) further demonstrate, also through the use of otolith chemistry techniques, that brackish water spawning whitefish has become rarer, which probably also reflects a poorer ecological status of its coastal spawning areas. Similarly, Byström et al. (2015) notice an important role of freshwater habitats for perch recruitment in a Swedish coastal area with high abundance of the three-spined stickleback, which may prey on early life stage perch.

## 2.2.2. Means to increase the knowledge of the importance of coastal EFH

Although many different coastal habitats are essential for fish production and for the provisioning of rich fish communities in the Baltic Sea, the establishment of direct/quantitative relationships demonstrating their actual role for fish production is still in its infancy. The relatively low number of studies explicitly dealing with the importance of EFH for fish stocks is somewhat surprising. For many species, too little seems to be known about the ecology of the species in order to assess whether habitats are actually essential and limiting the production and viability of the populations (Levin and Stunz, 2005; Seitz et al., 2014). Better evidence is, however, often found for non-migrating coastal species compared to migrating species (Iles and Beveton, 2000), with cod (Hinrichsen et al., 2017) and the demersal ecotype of flounder (Orio et al., 2017) as possible exceptions. This could potentially be due to the conservative nature in habitat choice of non-migratory fish, or simply that it is easier to detect fish-habitat relationships in studies where many geographically restricted populations are included.

In other cases, indirect evidence exists or data for quantitative examination of the importance of coastal EFH for fish stocks may already be available and additional analyses could contribute to pinpoint their ecological importance (Pulkkinen et al., 2011; Kraufvelin et al., 2016). In a recent paper, Macura et al. (2016) present a methodological protocol for conducting a systematic review mainly on the impact of anthropogenic-induced physical and structural habitat changes on fish recruitment in shallow nearshore areas. Such a protocol can be used to assess the importance of undamaged coastal EFH for fish production. Further evidence on the role of coastal EFH can also be achieved using spatial approaches (e.g. assessing relationships between habitats of juveniles and adult fish to detect bottlenecks in early life stage), temporal data analyses (e.g. assessing variability between years in success of different life stages), stage-structured modelling (assessing habitat specific survival in stage-structured models) or otolith chemistry techniques (comparing contribution of different habitats through “fingerprinting” of different juvenile habitats). Currently, the most promising approach may be to estimate habitat-specific demographic rates in stage-structured modelling (Levin and Stunz, 2005; Vasconcelos et al., 2014). It is then important, however, to combine this approach with habitat maps to quantify the

importance of different habitats. When used properly, this approach may identify low productivity (per unit area) habitats as important, if they are abundant enough, compared to very productive habitats that are scarcer.

It should also be stressed that the establishment of a link between coastal EFH and fish stocks may not always be the prime interest as this is sustained already by the definition of EFH and the fact that a fish population is viable. Instead, the importance of EFH utilized by a population throughout different life history stages should maybe be the centre of attention. This, in turn, leads to the question of “overlapping” EFH in a region or an area, and as a consequence, the difficulties to separate the relative effects or importance of different EFH (spawning, nursery, feeding, etc.) for a fish population and how “sub-EFH” are inter-linked and connected in the context of spatial/landscape ecology (Rose, 2000; Levin and Stunz, 2005; Vasconcelos et al., 2014).

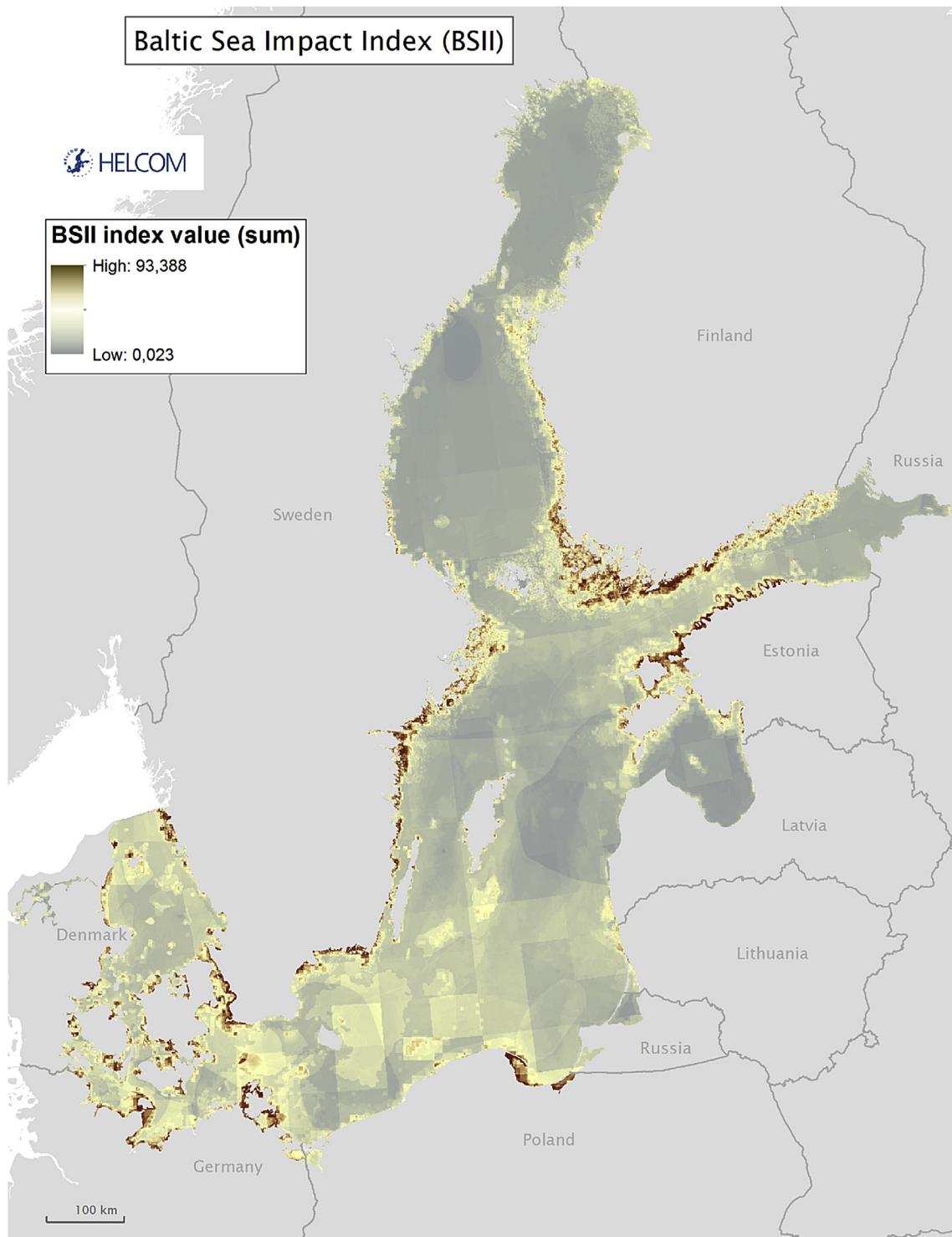
## 3. Threats to and pressures on coastal EFH in the Baltic Sea

### 3.1. Generally about the conditions of coastal EFH in the Baltic Sea

Coastal EFH in the Baltic Sea are exceptionally vulnerable as several natural features make the sea area inherently susceptible to the influence of human pressures. The Baltic Sea has a long water residence time (~30 years) and a large catchment area, which is relatively highly populated. The environmental status of many coastal areas of the Baltic Sea has declined considerably over the last 50 years (Bonsdorff et al., 1997; Lotze et al., 2006; Węsławski et al., 2013; Olsson et al., 2015; Andersen et al., 2015; Bergström et al., 2016a). This has for example led to evident changes in species composition of coastal fish, benthic invertebrate and macrophyte communities (e.g. Boström et al., 2002; Olsson et al., 2012, 2013; Snickars et al., 2015; Bergström et al., 2016a). The multifaceted environmental problems of the Baltic Sea, including extensive algal blooms, increasing areas of anoxic sea bottoms, contaminated organisms, and overexploitation of fish stocks, emerge as real challenges for environmental management calling for integrated strategies focusing on both fish and their preferred environments (e.g. Borja et al., 2016; Uusitalo et al., 2016). Within this process, a central focus on nearshore coastal areas subjected to environmental pressure could be pivotal for the future potential of the Baltic Sea to provide ecosystem goods and services (Holmlund and Hammer, 1999; Rönnbäck et al., 2007; Ahtiainen and Öhman, 2014; Uusitalo et al., 2016).

As a spatial representation for weighing large numbers of cumulative anthropogenic impacts against ecosystem components and describing the current condition of various part of the sea area, the Baltic Sea Impact Index has been developed (see Halpern et al., 2008, HELCOM, 2010, 2017 and table 2 in Korpinen et al., 2012 for details). This index shows that the lowest cumulative impact is generally found in the Gulf of Bothnia in the sparsely populated northernmost part of the Baltic Sea, and the highest impacts mainly occur in the coastal areas of the Finnish south and southwest, along the Estonian northern and western coast, along the east and west coast of southern Sweden, in the Polish Bay of Gdańsk and in the Danish and German parts of the Baltic Sea (Fig. 2). This impact map may be regarded as closely reflecting the general pressures on coastal EFH, as well.

Eutrophication, coastal construction and development, climate change, invasive species and fisheries have been acknowledged as major human-induced threats to coastal EFH in general (Jackson et al., 2001b; Kappel, 2005; Powers et al., 2005; Orth et al., 2006; HELCOM, 2010; Hansen and Snickars, 2014; Seitz et al., 2014; Sundblad and Bergström, 2014; Kraufvelin et al., 2016). A specific feature and a natural threat to coastal EFH in the Baltic Sea is the



**Fig. 2.** Presentation of cumulative potential anthropogenic impacts by the Baltic Sea Impact Index in 5 km × 5 km assessment units. The index in each assessment unit consists of the sum of anthropogenic impacts on selected ecosystem components present in the unit. The original index formula is from [Halpern et al. \(2008\)](#) and [Korpinen et al. \(2012\)](#). The map is taken from [HELCOM \(2017\)](#), with permission.

post-glacial land-uplift process, which naturally, but constantly, shapes and alters the coastline and its shallow habitats for instance when semi-isolated flats and bays turn into freshwater ecosystems ([Snickars et al., 2009](#); [Meriste and Kirsimäe, 2015](#)). Among the human-induced threats, physical pressures such as trawl fishery, shipping and boat traffic with the required infrastructure in the

form of dredging, and shoreline modifications generally cause direct impacts on the habitats and are hence – in theory – easier to manage ([Eriksson et al., 2004](#); [Sandström et al., 2005](#); [Sundblad and Bergström, 2014](#); [Pommer et al., 2016](#)). Other (non-physical) threats/pressures usually act more indirectly and are hence often more challenging to manage ([Elliott, 2010](#); [Duarte, 2014](#)). Most

human-induced threats are severe on their own, but often have their largest impact when acting additively and synergistically (Elliott, 2004; McLusky and Elliott, 2004; Crain et al., 2008). Fish communities are affected both directly when exposed to these threats and indirectly through fragmentation, deterioration and loss of habitat. Here, the distinction between different fish species must again be stressed as for instance mesopredatory fish, such as cyprinids and sticklebacks, may benefit from some of these threats/pressures or the negative effects of the threats/pressures imposed on other fish species (see e.g. Persson et al., 1991; Sandström and Karås, 2002; Bergström et al., 2015; Byström et al., 2015). This may also be the case, to some extent, for pikeperch, which seems to be benefitting from coastal eutrophication and warmer summers (Heikinheimo et al., 2014) and also for the non-indigenous round goby *Neogobius melanostomus* (Ojaveer et al., 2015).

From a strict habitat perspective, there are some inherent differences with regard to which threats/pressures are the most dramatic ones for coastal EFH in the Baltic Sea. Seagrass and macrophyte beds are threatened by anthropogenic factors such as poor water quality caused by pollution, eutrophication, dredging, excessive sedimentation, altered openness of sheltered bays to the sea, climate change (leading to increased land runoff) and coastal development (Hemminga and Duarte, 2000; Idestam-Almquist, 2000; Airolidi and Beck, 2007; Snickars et al., 2009, 2015, Rosqvist et al., 2010). Perennial macroalgal belts are threatened by eutrophication processes increasing the abundance of ephemeral algae, that suppress or inhibit the recolonization of canopy-forming algae and other organisms (Thompson et al., 2002, Råberg et al., 2005, Korpinen et al., 2007, Kraufvelin et al., 2007, 2010), but also by human construction and urbanization affecting water movement, water quality and causing habitat-related changes (Vogt and Schramm, 1991; Eriksson et al., 1998; Kraufvelin, 2007; Kraufvelin et al., 2010). Mussel beds are threatened by eutrophication, pollution, sedimentation, invasive species (e.g. the round goby), destructive fishing practices, and processes connected with climate change, such as higher water temperatures, acidification, increased storminess, increased land run-off and decreased salinity (Thompson et al., 2002; Airolidi and Beck, 2007; Rakauskas et al., 2013; Díaz et al., 2015). Some of these pressures may, however, sometimes also prove to be beneficial, for instance for blue mussels (*Mytilus trossulus*) when new settlement areas are provided or when there are moderate increases in water movement (Díaz et al., 2015) and in temperature levels seasonally (Widdows, 1991). The information on current threats to sedimentary environments, finally, is quite scarce (Brown and McLachlan, 2002), but the major pressures on these habitats consist of the construction and use of marinas and ship ways including dredging, extraction of sand or gravel, trawl fishery, eutrophication, tourist developments, pollution from sewage discharge and industries as well as aquaculture activities (Newell et al., 1998; Airolidi and Beck, 2007).

Thus, not all coastal EFH are affected by exactly the same threats, nor do they respond in the same way to similar pressures. All the human activities mentioned above are involved in causing different types of pressures and impacts on the habitats e.g. anoxic conditions in estuaries and enclosed basins (Karlson et al., 2002), accumulation of drifting algae (Vahteri et al., 2000), long-term accumulation of contaminants (Islam and Tanaka, 2004) and introduction of non-indigenous species (Leppäkoski et al., 2002; Katsanevakis et al., 2014; Ojaveer and Kotta, 2015). For more detailed information on species and habitats in the north-eastern Atlantic, see <http://www.marlin.ac.uk/>. Exclusively for the Baltic Sea, this kind of information is being gathered within HELCOM (<http://www.helcom.fi/>) and at a national level at least in Finland (<http://paikkatieto.ymparisto.fi/velmu/>).

### 3.2. Case studies about threats to and pressures on coastal EFH

Eutrophication favours the production of fast-growing, short-lived benthic and planktonic algae, that alters the structure and function of marine habitats and may cause hypoxia when accumulated and broken down (Lundberg, 2005; Conley et al., 2009; Kraufvelin et al., 2010; Paerl and Otten, 2013). This human pressure is acknowledged as a major problem to coastal EFH all over the Baltic Sea (HELCOM, 2010, 2017, Kraufvelin et al., 2016). The large-scale decrease in distribution of the macroalga bladderwrack in eastern Sweden and southwestern Finland at the deeper end of its depth limit is of specific relevance for this study. This bladderwrack habitat loss is mainly caused by eutrophication-related processes in form of decreased light penetration and hampered recruitment and growth due to competition with filamentous algae and sedimentation (Kautsky et al., 1986; Korpinen et al., 2007; Kraufvelin et al., 2007; Rinne et al., 2011). As a consequence of this, large areas of shallow waters, potentially valuable for coastal fish, have been lost (Kautsky et al., 1986; Bergström et al., 2013; Vahteri and Vuorinen, 2016). Similar patterns were also found in the shallow Puck Bay in Poland (Plinski and Florczyk, 1984; Ciszewski et al., 1992; Węsławski et al., 2009), although this area is now slowly recovering (Węsławski et al., 2013). Another typical phenomenon due to eutrophication is the reed belt overgrowth of lagoons, sheltered bays and river mouths (Pitkänen et al., 2013; Altartouri et al., 2014; Meriste and Kirsimäe, 2015). This process is potentially making shallow areas less useful as habitats for fish (Kneib and Wagner, 1994; Weinstein and Balletto, 1999), although see also Härmä et al. (2008), Lappalainen et al. (2008), Snickars et al. (2010) and Nilsson et al. (2014) for some positive influences of reed vegetation on fish communities, especially pike, but also for perch. Probably, too wide-spread and compact reed belts are negative for fish, while more restricted belts, and belts from the previous season that have been flattened from ice and waves as well as the outer edges of reed areas are generally positive for fish (Lappalainen et al., 2008).

Eutrophication is also often acting in concert with other pressures such as coastal construction, seabed disturbance, climate change, overfishing and species introductions (Lundberg, 2005) and understanding relationships between ecosystems and multiple human-induced pressures acting simultaneously is indeed a major challenge within marine environmental management (Borja, 2014; Borja et al., 2016). Eutrophication combined with mesopredator release due to overfishing of large piscivorous fish species constitutes an example of a cumulative pressure, which can have strong effects on coastal EFH and present extensive challenges for management (Eriksson et al., 2009, 2011, Östman et al., 2016; Uusitalo et al., 2016). Eutrophication combined with the presence of invasive species can also impose interactive pressure on coastal EFH, as in the case with the recent invader in the northern Baltic Proper, Harris mud crab, *Rhithropanopeus harrisii*, occurring in both bladderwrack (Jormalainen et al., 2016) and eelgrass beds (Gagnon and Boström, 2016) in the Finnish Archipelago Sea and in boulder fields with bladder-wrack (Nurkse et al., 2015) as well as in un-vegetated soft bottom areas in Estonia (Lokko et al., 2018). This invader acts as a mesopredator and can strongly reduce the number of grazers and impair their capability to buffer excessive growth of filamentous algae leading to decreased biodiversity and lowered habitat quality. Eutrophication effects combined with coastal construction damping wave action can be exemplified by Kraufvelin et al. (2010) who conducted long-term experiments in outdoor rocky shore mesocosms. Kraufvelin and colleagues show that a combination of high nutrient enrichment with 50% lowered wave action over two years lead to a 2.5-fold reduction of habitat-forming perennial brown algae (mainly of the order Fucales) and an 80-fold increase in annual green algae (mainly of the order Ulvales).

The physical pressure from human activities is both high and increasing in the coastal zone, especially in the shallowest areas and habitats (Sundblad and Bergström, 2014). Activities such as recreational boating, building of marinas and other forms of construction constitute major problems for coastal EFH all over the Baltic Sea, but perhaps currently to a higher extent in Sweden, Finland, Poland, Germany and Denmark than in Estonia, Latvia and Lithuania (HELCOM, 2010; Dafforn et al., 2015; Kraufvelin et al., 2016). In the Stockholm archipelago of Sweden, Sundblad and Bergström (2014) used predictive habitat modelling and mapping of human pressures to estimate the cumulative long-term effects of coastal development in relation to fish habitats. The results suggest an annual increase in the proportion of degraded areas of 0.5% on average and of 1% for areas close to larger human population centres. Furthermore, the same study shows that approximately 40% of available habitat for pike, perch and roach was already subject to some form of construction by 2005 (Sundblad and Bergström, 2014).

In Estonia, Latvia, Lithuania and Poland, invasive species are, apart from eutrophication, brought forward as important human-induced threats to coastal EFH (HELCOM, 2010; Kraufvelin et al., 2016). Among invasive species, the round goby has been of increasing importance during the last years (Ojaveer et al., 2015; Kotta et al., 2016) with potential to impact the distribution of EFH in the form of blue mussel beds (Järv et al., 2011; Kornis et al., 2012; Rakauskas et al., 2013). Round gobies generally prefer hard bottom habitats, where mussels make up its most important food source (Barton et al., 2005; Karlson et al., 2007; Järv et al., 2011; Kornis et al., 2012; Rakauskas et al., 2013), although Nurkse et al. (2016) characterize the species as a generalist consumer. Due to competition with round gobies, it has also been shown that juvenile turbot change their diet and turbot recruitment simultaneously decreases significantly (Ustups et al., 2016). Round gobies may also, through competition for food and habitat, negatively affect flounder (Karlson et al., 2007; Järv et al., 2011; Orio et al., 2017), ruffe *Gymnocephalus cernua* (Rakauskas et al. 2013), and viviparous eelpout *Zoarces viviparus* (<https://www.nobanis.org/marine-identification-key/fish/fish-start/fish-key/neogobius-melanostomus/>). The effects of invasive species increase as the populations establish and spread to adjacent areas as can be seen with the round goby in the southwestern Baltic Sea (Azour et al., 2015). The round goby may, however, not only influence the biological communities of the Baltic Sea negatively. Recent studies from the northeastern German coast (Oesterwind et al., 2017) and from Estonia (Liversage et al., 2017) show that the round goby is included in the local food web, including fish eating birds.

In Germany, Denmark and on the southern and southwestern coast of Sweden, major human-induced threats to coastal EFH are, in addition to eutrophication and climate change, coastal construction, demersal trawling, tourism, dredging and material extraction (HELCOM, 2010; Kraufvelin et al., 2016). Material extraction, e.g. extensive removal of stones and boulders in coastal areas of Denmark has not only led to destruction of reefs and removal of hard bottom habitat, but also to the loss of biogenic structures associated with and characteristic of these reefs (Carr, 1994; Dahl et al., 2008). Støtrup et al. (2014) studied a re-established stony reef in Kattegat and documented an increase in fish abundance and can thereby demonstrate that these damages may be to some extent reversible. Also, bottom trawling in the Kattegat has led to a decrease in hard bottoms in general through removal of stones and boulders (homogenisation of mixed bottoms) and to a decrease in the amount of sensitive species, some of which are habitat-forming (Hopkins, 2003; Pommer et al., 2016).

Interestingly, despite many scientists mentioning climate change as a major threat to coastal EFH in their regions (Kraufvelin

et al., 2016), there are still few studies from the Baltic Sea that explicitly focus on climate change related effects on EFH. This is surprising as many different pressures in the Baltic Sea fall under the climate change umbrella such as increased temperatures, decreased salinity, decreased oxygen concentrations, acidification, increased storminess, increased sea levels, etc. (BACC Author Team, 2008; HELCOM, 2013). There are, however, some references available that are related to effects on coastal EFH, e.g. for macrophytes from the Baltic Proper (Idestam-Almquist, 2000; Härmä et al., 2008), for perennial bladderwrack from the Baltic Proper and from the southwestern Baltic Sea (Kraufvelin et al., 2012, Graff et al., 2015, 2017), for blue mussels from the southwestern Baltic Sea (Thomsen et al., 2010; Havenhand, 2012), and for fish and zoobenthos from the entire Baltic Sea (MacKenzie et al., 2007) and from the Baltic Proper (Snickars et al., 2015), although most of the reported and projected habitat effects in these studies are rather minor ones.

To better quantify and evaluate the magnitude of all threats to and pressures on coastal EFH highlighted in the case studies above and to provide more accurate and reliable information and recommendations for the management and conservation of EFH in a Baltic Sea wide perspective, maps of pressure variables, together with a mechanistic understanding of habitat effects of different threats/pressures, need to be integrated with habitat maps. For these kinds of purposes, web-based knowledge platforms such as the one developed by MarLin for the UK (<http://www.marlin.ac.uk/>) can be utilized and applied. An attempt in this direction has also been done by HELCOM (2010) and Korpinen et al. (2012), as may be seen in Fig. 2 of this review. More recent web resources can be found in HELCOM HOLAS II (<http://helcom.fi/helcom-at-work/projects/holas-ii/>, see also HELCOM, 2017) and the associated HELCOM TAPAS (<http://helcom.fi/helcom-at-work/projects/tapas>). A promising approach to assess habitat quality based on the ecological status of benthic indicators and the EU Habitats Directive (Anon, 1992) has also recently been presented for Estonian waters by Torn et al. (2017) and similar approaches could be further developed for other regions of the Baltic Sea. Another way forward could be to combine probabilistic Bayesian network models describing the complex relationships between human activities and sensitive ecosystem components (e.g. sensitive habitats), with GIS databases (Stelzenmüller et al., 2010; Helle et al., 2016).

#### 4. Integrated management and conservation of coastal EFH in the Baltic sea

The increasing anthropogenic impacts on marine waters have fuelled the discussion on how to manage and to conserve marine resources sustainably. During the last decade, there has been a raised focus on ecosystem-based management of marine ecosystems to secure the maintenance of healthy, productive, and resilient ecosystems capable of providing the services needed for the well-being of society (Collie et al., 2013; Yáñez-Arancibia et al., 2013; Borja, 2014; Andersen and Kallenbach, 2016; Borja et al., 2016). Within the Baltic Sea region, the current leading directives and agreements for this are the EU Marine Strategy Framework Directive (MSFD; Anon, 2008), the HELCOM Baltic Sea Action Plan (BSAP; HELCOM, 2007) and the Common Fisheries Policy (CFP; Anon, 2013), but also the EU Habitats Directive (HD; Anon, 1992), the EU Water Framework Directive (WFD; Anon, 2000) and the EU Maritime Spatial Planning Directive (MSPD; Anon, 2014) are important.

Although both healthy fish populations and benthic habitats are central elements for maintaining a good status of the coastal environment, management of fisheries and nature conservation have historically been separated in the Baltic Sea region like in

many other parts of the world (Sissenwine and Symes, 2007; Kenny et al., 2009; Kraufvelin et al., 2016). The awareness of potential synergies between the two has also been low. Traditional management of marine resources has typically ignored interactions between fisheries and the status of coastal habitats, cross-system fluxes, predator-prey interactions and other ecosystem components. An ecosystem-based management perspective where conservation and fisheries issues are integrated could instead provide mutual benefits and has therefore been brought forward as a more convenient platform for coastal systems (Pikitch et al., 2004; Leathwick et al., 2008; Thrush and Dayton, 2010; Möllmann et al., 2014). Such a perspective would better cover the traits and needs of whole ecosystems and not only the ones of certain species, while simultaneously ensuring that multidisciplinary scientific approaches are adopted and that the right actors and stakeholders are involved (Hopkins et al., 2011; Long et al., 2015). The multitude of drivers to account for, however, also calls for other management strategies. With regard to the management of threats/pressures, cumulative impact assessments could be a functional approach for setting limits on allowable levels of human impact on ecosystems (Halpern et al., 2008; Korpinen et al., 2012; Rahikainen et al., 2014; Andersen et al., 2015; HELCOM, 2017).

The conservation of coastal EFH is generally poor in the Baltic Sea, although coastal benthic habitats, and thus EFH, in many countries around the Baltic Sea, have been a focus of national conservation efforts (Sundblad et al., 2011). Within the fisheries management sector, attention has, however, mainly been devoted to commercial and threatened species. Maintenance and restoration of fish stocks have indeed been objectives in nature conservation, but still with restricted focus on the habitats themselves and with most focus directed towards salmonids or the threatened species covered by the Habitats Directive (Anon; 1992) and the European and national IUCN red-lists ([http://ec.europa.eu/environment/nature/conversion/species/redlist/index\\_en.htm](http://ec.europa.eu/environment/nature/conversion/species/redlist/index_en.htm); Kraufvelin et al., 2016). Sundblad et al. (2011) investigated the representativity and connectivity of Marine Protected Area (MPA) networks in the northern Baltic Proper (Sweden and Finland) with respect to a coastal fish assemblage and associated habitats based on fish distribution maps and the linking of specific life stage occurrences to environmental variables. These analyses reveal that both the representativity and the connectivity of the network are poor as only 3.5% of the assemblage recruitment habitat is protected and 48% of potentially connected habitats are included in the MPA network. Furthermore, from a coastal EFH perspective, it appears that the most relevant areas are not always the ones being preserved. The lack of an ecosystem-based management perspective and the traditional split of fisheries and environmental management have again been major reasons underlying the poor conservation status of EFH in the Baltic Sea. Further challenges to the management of fish and habitats in the coastal zone are that they are under national jurisdictions of ten different countries in the Baltic Sea area, which cause large practical differences in management regimes. Hence, the authors see a need for the EFH perspective to be more strongly considered at both national and international levels of coastal management and conservation. Currently, changes appear to be taking place in many countries around the Baltic Sea (Kraufvelin et al., 2016) so now would be an opportune time for science advisors to bring EFH to the forefront of policy makers' attention.

In order to aid in merging the management of fisheries and environmental issues, there is a general need for a common awareness of the importance of coastal EFH and also about the threats to these habitats among managers, politicians and the public (e.g. Lotze, 2004). There has been an apparent lack of information on the importance of the habitats for fish production and

viability, but also previously a lack of maps depicting the spatial distribution of specific types of coastal EFH to be used in marine spatial planning, permitting processes and for other management purposes. To that end, there is also a great need for more species- and life-stage-specific knowledge, both in terms of population-level effects and the geographical distribution of coastal EFH. As quantitative evidence for habitat limitation of fish production is slowly accumulating from different areas and species through the use of various methods (Vasconcelos et al., 2014; Seitz et al., 2014), the possibilities for integrating fish habitats in fisheries management and nature conservation will improve accordingly.

In order to reach a higher level of protection of coastal EFH, the role of habitats in supporting fisheries must also be disentangled in a broader context so that the value of the ecosystem services that these habitats provide can be emphasized more strongly (Holmlund and Hammer, 1999; Rönnbäck et al., 2007; Uusitalo et al., 2016). These services may include producing fish for commercial and recreational fisheries, aquaculture and biological regulation (e.g. regulation of eutrophication symptoms through top-down control of filamentous algae), but also maintenance of biodiversity and ecosystem resilience. Many habitats considered EFH are also of importance for coastal protection against erosion, as nutrient filters, carbon sinks and for human recreation and scientific, educational and cultural purposes (Ahtiainen and Öhman, 2014; Bouma et al., 2014; Ivarsson et al., 2017). Natural scientists together with environmental economists and social scientists should therefore consider all the ways in which coastal fish habitats provide value to society and use these as examples in communicating the needs for protection of coastal EFH and their sustainability (Støttrup et al., 2016). In this context, the general protection of coastal EFH from diverse pressures and what level of sustainable use that can be permitted should also be clearly stated (Turner et al., 1999; Fluharty, 2000). This information can be included in utility functions of decision support tools and in that way be accounted for when the performance of alternative management strategies/actions are evaluated quantitatively (see Laurila-Pant et al., 2015).

In the process of developing an efficient management scheme for the protection of coastal EFH, merging the objectives of fisheries and environmental management, possible difficulties of a common management of habitats and fish must be taken into careful consideration (Rose, 2000; Rice, 2005). Most exploited fish are long-lived, utilize many different habitats during their life cycle, and often exhibit large fluctuations in abundance. Efficient management therefore requires understanding how environmental variability, due to both natural and anthropogenic sources, affects fish population dynamics. Rose (2000) described a number of issues that are related to quantifying effects of environmental quality on fish populations and which at the same time may serve as demonstrations of how modelling could be used to address them. These issues include difficulties with the detectability of relationships, uncertainties due to heterogeneity in the habitat and disproportional population responses, unnecessary sacrifice of biological realism, neglected significance of community interactions, and ignored sublethal and cumulative effects. The quantification of effects of environmental quality on fish populations can be improved if these issues are carefully considered in the analyses, and by adopting multidisciplinary approaches that combine stage-structured modelling and life history theory (Rose, 2000; Levin and Stunz, 2005; Vasconcelos et al., 2014).

Finally, the need to combine alternative management strategies or actions and the objectives of the society, i.e. decision-making criteria against which success or failure of management are to be evaluated, should also be explored. Laurila-Pant et al. (2015) discuss these issues in connection with criteria setting towards a more

holistic framework, although mainly with focus on biodiversity-related objectives. From a risk management perspective, approaches based on the precautionary principle may also sometimes be needed (Long et al., 2015; Chapman, 2017). This, because uncertainty and lack of sufficient evidence are not acceptable reasons for not protecting supposedly essential habitats, if losing them may cause the collapse of fish stocks, with effects potentially propagating throughout food webs. Another issue which may complicate joint management is the inconsistency in the definition and understanding of the term habitat and habitat-related concepts in general (Elliott et al., 2016b). It will not be dwelled further into habitat definitions in this review, but according to Elliott et al. (2016b), unclear use of habitat-related terminology could have implications for the effectiveness of ecosystem-based fisheries management when e.g. different actors within marine science use the same terms with different connotations. However, when coastal management is implemented at local scales, the inclusion of all stakeholders from an early stage can go some way to mitigate such incommensurable language barriers and potential miscommunication (Hopkins et al., 2011).

## 5. Synthesis

Coastal EFH form elementary cornerstones of the Baltic Sea ecosystem due to the central importance of fish for ecosystem functioning and the dependence of fishes upon specific coastal habitat types. As such, there are strong needs to focus on the protection of coastal EFH in addition to increasing our understanding of their species-specific importance, and on disentangling causal factors, pressures and mechanisms behind the changes that are observed in their status. Efficient management measures can be developed based on improved knowledge of causal factors and mechanisms for ecosystem change, e.g. how various stressors interact to structure communities (e.g. Rose, 2000). The same applies to monitoring, assessing and mapping the availability and the state of coastal EFH as well as the documentation of human activities and pressure variables related to them (HELCOM, 2010; Kraufvelin et al., 2016). Initial steps to bring this work forward could be to construct roadmaps, focus on directed studies and develop and harmonize the methodology (Kraufvelin et al., 2016). During this process, there will be evident needs for intensified cooperation between the Baltic Sea countries in order to reach successful implementations of international agreements and legislative marine acts such as the Baltic Sea Action Plan (BSAP), the Habitat Directive (HD), the Marine Strategy Framework Directive (MSFD) and the Marine Spatial Planning Directive (MSPD). At the same time, local/regional conditions and the actual characteristics of the targeted ecosystems need to be taken into consideration more efficiently, because, as it has been shown in a number of cases in this review, the most efficient management may sometimes benefit from being planned and implemented case-specifically.

A major underlying objective for developing a more efficient management framework should be to improve the possibilities for connecting fisheries and environmental management across sectors (Pikitch et al., 2004; Thrush and Dayton, 2010). Efforts made in these directions will also simultaneously aid in improving the sustainability of coastal EFH, enhance our abilities to predict and mitigate current and future effects of environmental change as well as support activities to create and implement adaptive management plans. To increase the awareness of the benefits of integrating management of fish and habitats, the scientific community can contribute in many ways. Ecological synergies achieved by protecting coastal EFH can be demonstrated; methods for large-scale mapping of EFH can be developed and utilized; effects of different threats to EFH may be quantified; and the importance of

the habitats may be communicated (Kraufvelin et al., 2016). However, since not all habitats can be conserved or restored, some general frameworks to prioritize critical habitats of e.g. exploited fishes or red-listed species need to be developed and followed (Rose, 2000). It must also be kept in mind that if a specific fish habitat is not strictly limiting population growth, a change in its availability does not lead to a change in stock sizes, provided that other regulating factors remain constant (Levin and Stunz, 2005; Rice, 2005).

This review gives an overview of the current knowledge as well as the lack of knowledge about coastal EFH in the Baltic Sea and brings about some suggestions for future work and cooperation. The topic is timely and of high importance in the current era of rapidly improving habitat modelling, new demands for better monitoring of marine ecosystem such as BSAP (HELCOM, 2007), MSFD (Anon; 2008) and MSPD (Anon; 2014), and the findings that the Baltic network of MPAs cannot be considered ecologically coherent (Sundblad et al., 2011). The review also stresses the importance to protect key habitats vital for the survival of early life stages of fish and to map these areas (Kraufvelin et al., 2016). Apart from the need for conducting more investigations into the topics mentioned above, further studies also seem to be especially urgent within the field of attaining quantitative data for the value of coastal EFH for fish production, including defining the key habitats for protection and for possible restoration efforts, as well as disentangling the major threats/pressures and their effects (e.g. Elliott, 2004; Elliott et al., 2016a). Improved integration of habitat quality in fish stock assessment and ecosystem-based fishery management is also warranted when this path is followed (Seitz et al., 2014; Sundblad et al., 2014). A crucial part of this work could consist of carrying out additional analyses on existing data as a lot of the needed information already seems to be available through monitoring and mapping work carried out in Baltic Sea countries (Kraufvelin et al., 2016). During this process, the utilization of meta-analytical approaches could be worth considering (see e.g. Pulkkinen et al., 2011; Östman et al., 2016). The initiation of common research projects and intensified outreach efforts constitute fruitful ways to bring this work forward on a Baltic-wide scale. In order to succeed with all these undertakings, devoted endeavours focusing on all aspects of coastal EFH will be of utmost importance. Successful implementation of these activities will then in turn hopefully lead to clear and lasting improvements for fish and their habitats in the entire Baltic Sea region.

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## Appendix A. Supplementary data

Supplementary data related to this article can be found at <https://doi.org/10.1016/j.ecss.2018.02.014>.

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## Web-links

[http://ec.europa.eu/environment/nature/conservation/species/redlist/index\\_en.htm](http://ec.europa.eu/environment/nature/conservation/species/redlist/index_en.htm) (page visited 27/11/2017).

<http://helcom.fi/helcom-at-work/projects/holas-ii/>(page visited 27/11/2017).  
<http://helcom.fi/helcom-at-work/projects/tapas> (page visited 27/11/2017).  
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<https://www.nobanis.org/marine-identification-key/fish/fish-start/fish-key/neogobius-melanostomus/>(page visited 27/11/2017).